

# Public Document Pack

AT A MEETING of the Cabinet of HAMPSHIRE COUNTY COUNCIL held at the Castle, Winchester on Monday, 5th February, 2018

Chairman:

\* Councillor Roy Perry

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|----------------------------|--------------------------------|
| * Councillor Keith Mans    | * Councillor Andrew Joy        |
| * Councillor Peter Edgar   | * Councillor Mel Kendal        |
| * Councillor Liz Fairhurst | * Councillor Stephen Reid      |
| * Councillor Andrew Gibson | * Councillor Patricia Stallard |
| * Councillor Rob Humby     |                                |

Also present with the agreement of the Chairman: Councillors Bennison, Bolton, Carter, Glen, Grajewski, House, Huxstep, Latham, McNair-Scott, Mitchell, Philpott and Porter,

## 38. APOLOGIES FOR ABSENCE

All Members of Cabinet were present.

Apologies were received from Councillor Heron who has a standing invitation to the meeting from the Chairman.

## 39. DECLARATIONS OF INTEREST

Members were mindful that where they believed they had a Disclosable Pecuniary Interest in any matter considered at the meeting they must declare that interest at the time of the relevant debate and, having regard to the circumstances described in Part 3, Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter was discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore Members were mindful that where they believed they had a Non-Pecuniary interest in a matter being considered at the meeting they considered whether such interest should be declared, and having regard to Part 5, Paragraph 2 of the Code, considered whether it was appropriate to leave the meeting whilst the matter was discussed, save for exercising any right to speak in accordance with the Code.

With regard to the Revenue Budget and Precept (Minute 43 refers), Cabinet was reminded that a dispensation was in place allowing members of the Council to speak on matters concerning the precept.

## 40. MINUTES OF PREVIOUS MEETING

The minutes of the previous meeting on 11 December 2017 were reviewed and agreed.

## 41. DEPUTATIONS

No requests to make a deputation had been received.

It was noted that with the agreement of the Chairman, Councillor Keith House would speak on the Revenue Budget and Precept item.

#### **42. CHAIRMAN'S ANNOUNCEMENTS**

The Chairman announced that he had recently attended the funeral of former Councillor Rita Burgess. He also paid tribute to former Councillors Adrian Evans and Peter Rodgers who had sadly passed away, noting for all three the extent of service to their communities.

With reference to recent meetings regarding devolution, it was noted that any reorganisation could only happen with the full support of the County Council. With this in mind, the Chairman announced his intention to put a motion to the next meeting of Council seeking support for a whole of Hampshire combined Authority.

It was confirmed that the possibility of sharing service provision with Christchurch Borough Council had proven to be unviable. The difficult financial position of Northamptonshire County Council was raised and highlighted as symptomatic of the problems facing upper-tier authorities. The recent resignation of the Leader of Haringey Council was noted.

#### **43. REVENUE BUDGET & PRECEPT 2018/19**

Cabinet considered the report of the Director of Corporate Resources regarding the revenue budget and precept 2018/19.

In introducing the report, the Chairman confirmed his reluctance to see increases in Council Tax and highlighted the requirement for the Council to set a balanced budget. It was noted that if the proposed increases to the precept were agreed, this would still leave Council Tax lower than had it increased at the rate of inflation since 2010.

The technical detail of the report was presented by the Director of Corporate Resources, who set out the challenges faced by all departments to maintain service provision within budget requirements. With this in mind, she explained the resources allocated to Children's Services to support service delivery. Other areas of the report were highlighted, including regarding treasury management, T19 savings proposals and the 2017/18 third quarter monitoring position. The recommendations to Cabinet relating to each respective section of the report were drawn to Members' attention.

With the agreement of the Chairman, Councillor House addressed the Cabinet: Councillor House welcomed the news that government grants had been awarded to Hampshire projects, but felt that the overall budgetary direction was of managing decline. He intimated that if the current precept increases were to be agreed, this would amount to a 22 percent increase in Council Tax in four years. The consistency of the policy regarding bus passes, the household waste recycling centres and community transport was challenged, as were the strategies to meet need in the areas of children looked after and Adult Social Care. Councillor House suggested that if the cause of a 22 percent increase in

Council Tax lay with government, the Hampshire MPs should be doing more to achieve a fairer outcome for the County.

Cabinet discussed the report, taking the comments from Councillor House into consideration. It was confirmed that the proposed budget was responding to pressures caused by the changing needs of society and not to manage decline. It was clarified that the decisions made at previous Cabinet meetings were to explore ways to protect services and therefore the extra council tax flexibility and new savings that had been identified to help withdraw savings in areas such as community transport, household waste and bus passes were welcomed. Members noted the success of the Council's investment strategy, to achieve a high yield at relatively low risk, recognising the benefit of a cautious and long term approach.

The additional money arising from the social care precept was welcomed and it was noted that over two years this amounted to £30 million, which served to secure service provision and enable a comprehensive transformation programme. The importance of being able to meet demand in Children's Services through the use of contingencies was recognised as a means to keep children safe, whilst a longer term strategy of working with families to reduce demand on the service could take effect.

The Chairman thanked everyone who had contributed to the preparation of the budget report, in particular on the focus on the priorities of forward planning, of providing high quality services and of low taxation.

The recommendations in the report were proposed and agreed. The decision record is attached.

#### **44. CAPITAL PROGRAMME 2018/19 TO 2020/21**

Cabinet considered the report of the Director of Corporate Resources regarding the Capital Programme 2018/19 to 2020/21.

The report and recommendations were introduced and welcomed by Members. The consequential benefits of a successful capital programme were highlighted, such as the £30 million revenue saving resulting from investment in the energy programme. The scale of the capital programme was acknowledged. It was recognised that this was possible as a result of prudent financial management in the past and anticipated that continued prudence would enable for ongoing investment.

A number of specific projects were welcomed, including flood prevention in Buckskin, highway schemes and the school building programme. It was recognised that in many cases, investment by the County Council had been key to obtaining further grant support for specific initiatives and success by officers in this was congratulated.

The recommendations in the report were proposed and agreed. The decision record is attached.

#### **45. COMMISSION OF INQUIRY**

Cabinet considered a report of the Director of Economy, Transport and Environment regarding proposals for a commission of inquiry for Hampshire.

The report was welcomed and the importance of looking forward was agreed in particular to ensure continued prosperity and the protection of the environment in the County.

The recommendations in the report were proposed and agreed. The decision record is attached.

46. **ATTAINMENT OF CHILDREN AND YOUNG PEOPLE IN HAMPSHIRE SCHOOLS**

Cabinet considered a report of the Director of Children's Services regarding educational attainment.

In introducing the report, the high level of success achieved by Hampshire pupils was highlighted, especially those completing their primary education. The distinction was drawn between the new and previous methods for school assessment as was the difference between "progress 8" and "achievement 8". It was explained that results significantly above the national and comparator authorities average were achieved in early years and primary and high performance continued to be seen at GCSE. However high scores on the progress 8 measure of improvement was more difficult due to a consistently high starting point for pupils in the secondary system.

The report was welcomed and the emphasis on continuous improvement was noted. The success of further education was also acknowledged and it was felt that the selective structure of the VI Form colleges in Hampshire made a positive contribution in this area.

The recommendations in the report were proposed and agreed. The decision record is attached.

47. **STRATEGIC PARTNERSHIP FOR HAMPSHIRE COUNTY COUNCIL TO DELIVER CHILDREN'S SERVICES FOR THE ISLE OF WIGHT COUNCIL**

Cabinet considered a report of the Director of Children's Services seeking approval for the renewal of the strategic partnership between Hampshire County Council and the Isle of Wight Council for the delivery of Children's Services on the Isle of Wight.

It was explained that this report was a mirror of one that had been considered and the continuation of the partnership had been supported by the Isle of Wight Council.

The positive relationship with the Isle of Wight and the successful impact of Hampshire County Council, both in improving performance and financially was noted. Members agreed that it was an example of partnership working that had achieved solid results to the benefit of both Councils.

The recommendations in the report were proposed and agreed. The decision record is attached.

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Chairman,

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## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	5 February 2018
<b>Title:</b>	Revenue Budget and Precept 2018/19
<b>Report From:</b>	Director of Corporate Resources

**Contact name:** Carolyn Williamson

**Tel:** 01962 847400

**Email:** Carolyn.Williamson@hants.gov.uk

#### **1. The decision:**

- 1.1. Notes the current position in respect of the financial resilience monitoring for the current financial year.
- 1.2. Approves the allocation of up to £7.6m in 2017/18, from within existing contingencies, to provide for the forecast growth in Children Looked After numbers.
- 1.3. Approves the council tax increase for 2018/19 of 5.99% in line with the details set out in paragraphs 7.6 to 7.15.
- 1.4. Approves the Revised Budget for 2017/18 contained in Appendix 1.
- 1.5. Gives in principle approval to transfer any spare resources on the 2017/18 winter maintenance budget to the highways maintenance budget for 2018/19.
- 1.6. Approves the updated cash limits for departments for 2018/19 as set out in Appendix 3.
- 1.7. Approves the proposed service budgets for 2018/19 as set out in Appendix 4.
- 1.8. Approves the overall budget for the County Council for 2018/19 as set out in Appendix 5.
- 1.9. Delegates authority to the Director of Corporate Resources, following consultation with the Leader and the Chief Executive to make changes to the budget following Cabinet to take account of new issues, changes to figures notified by District Councils or any late changes in the final Local Government Finance Settlement.
- 1.10. **Recommends to County Council that:**
  - a. The Treasurer's report under Section 25 of the Local Government Act 2003 (Appendix 7) be taken into account when the Council determines the budget and precept for 2018/19.

- b. The Revised Budget for 2017/18 set out in Appendix 1 be approved.
- c. The Revenue Budget for 2018/19 (as set out in Appendix 4 and Appendix 5) be approved.
- d. Funding for one off revenue priorities linked to the development of capital investment totalling £3.045m as set out in paragraphs 5.25 to 5.36 be approved.
- e. The strategy for dealing with new capital investment priorities as set out in Section 6 is approved together with the addition of new schemes totalling £15.78m (net) as detailed in Appendix 2.
- f. The changes to ETE savings proposals as outlined in paragraphs 9.8 to 9.14 are agreed together with the proposed increase in corporate housekeeping savings that will be met from additional council tax income generated from the 1% increase in 2018/19.
- g. Recurring funding from 2018/19 onwards of £3.2m rising to £3.7m per annum, to be held within contingencies, is approved to partly cover the forecast increased costs for Children Looked After.
- h. The total **budget requirement** for the general expenses of the County Council for the year beginning 1 April 2018, be £751,001,384.
- i. The **council tax requirement** for the County Council for the year beginning 1 April 2018, be £608,175,704.
- j. The County Council's band D council tax for the year beginning 1 April 2018 be £1,200.96, an increase of 5.99% of which 3% is specifically for adults' social care.
- k. The County Council's council tax for the year beginning 1 April 2018 for properties in each tax band be:

	£
Band A	800.64
Band B	934.08
Band C	1,067.52
Band D	1,200.96
Band E	1,467.84
Band F	1,734.72
Band G	2,001.60
Band H	2,401.92

- l. Precepts be issued totalling £608,175,704 on the billing authorities in Hampshire, requiring the payment in such instalments and on such date set by them previously notified to the County Council, in proportion to the tax base of each billing authorities area as determined by them and as set out below:

Basingstoke and Deane	64,085.00
East Hampshire	49,459.56
Eastleigh	44,805.97
Fareham	42,605.30
Gosport	26,524.90
Hart	40,185.80
Havant	40,680.15
New Forest	70,621.00
Rushmoor	30,971.38
Test Valley	48,079.00
Winchester	48,389.90

m. The Treasury Management Strategy and the Annual Investment Strategy for 2018/19 (and the remainder of 2017/18) as set out in Appendix 8 be approved, including:

- The Prudential Indicators for 2018/19, 2019/20 and 2020/21 (Appendix 8 - Annex C).
- The Minimum Revenue Provision (MRP) Statement (Appendix 8 - Annex D).
- The delegation of authority to the Director of Corporate Resources to manage the Council's investments according to the risk assessment process in the Investment Strategy as appropriate.
- Investments of up to £35m for up to 20 years in the Manydown joint venture in which the County Council has a significant interest.
- The delegation of authority to the Director of Corporate Resources to approve investments in the Manydown joint venture in consultation with the Executive Member for Policy and Resources

## **2. Reason for the decision:**

- 2.1 The County Council must agree the 2018/19 budget and set the council tax for 2018/19 at its meeting on 22 February 2018. The Leader will present his budget speech and recommendations at the meeting. This report provides the background to those budget decisions and presents the recommendations from the Leader and Cabinet to the County Council..

## **3. Other options considered and rejected:**

- 3.1 In effect the number of options for setting the budget are limitless and Leaders of the Opposition Groups may wish to present alternative recommendations on the budget and council tax at County Council as an amendment to the proposals..

**4. Conflicts of interest:**

4.1 Conflicts of interest declared by the decision-maker:

4.2 Conflicts of interest declared by other Executive Members consulted:

**5. Dispensation granted by the Conduct Advisory Panel: none.**

**6. Reason(s) for the matter being dealt with if urgent: not applicable.**

**7. Statement from the Decision Maker:**

**Approved by:**

**Date:**

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**5 February 2018**

**Chairman of the Cabinet  
Councillor Roy Perry**

## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	5 February 2018
<b>Title:</b>	Capital programme 2018/19 to 2020/21
<b>Report From:</b>	Director of Corporate Resources

**Contact name:** Carolyn Williamson

**Tel:** 01962 847400

**Email:** Carolyn.Williamson@hants.gov.uk

#### 1. The decision:

1.1. That Cabinet approve the following variations to the 2017/18 capital programme:

- Three Children's Services schemes with a total value of £11.369 million be deferred to the 2018/19 programme to allow completion of pre-work including statutory approvals, design and programming of projects.
- Owing to the difficult site conditions at Kings Furlong Infant and Junior Schools, additional funding of £0.9 million (including fees) is added to this scheme from unallocated funding within the 2017/18 programme.
- Owing to the difficult ground conditions and structural and site issues at Oakwood Infant and Greenfield Junior schools, additional funding of £0.8 million (including fees) is added to this scheme from unallocated funding within the 2017/18 capital programme.
- £0.511million revenue contributions to the 2017/18 capital programme be transferred to the Children's Services revenue budget.
- £0.73 million is transferred from the Winchester Road Roundabout (Basingstoke) scheme to the adjacent Thornycroft Roundabout scheme, with the budget for the Winchester Road scheme reducing to £2.68 million and the budget for Thornycroft scheme increasing to £8.92 million.

1.2. That it be a recommendation by Cabinet to Council that:

- a) the capital programme for 2018/19 and the provisional programmes for 2019/20 and 2020/21 as set out in Appendix 3 be approved.
- b) The new capital schemes detailed in Appendix 4 be approved.

**2. Reason for the decision:**

2.1 The County Council must agree its Capital Programme at its meeting on the 22 February 2018. The Leader will present his budget speech and recommendations at that meeting, including proposals for the capital programme. The report provides the background to the capital programme and presents the recommendations from the Leader and Cabinet to the County Council.

**3. Other options considered and rejected:**

3.1 Other options are not available as far as process and timetable are concerned, but the Leader of the Opposition may wish to present alternative recommendations on the capital programme at County Council, as an amendment to these proposals.

**4. Conflicts of interest:**

4.1 Conflicts of interest declared by the decision-maker:

4.2 Conflicts of interest declared by other Executive Members consulted:

**5. Dispensation granted by the Conduct Advisory Panel: none.**

**6. Reason(s) for the matter being dealt with if urgent: not applicable.**

**7. Statement from the Decision Maker:**

<b>Approved by:</b>  ----- <b>Chairman of the Cabinet Councillor Roy Perry</b>	<b>Date:</b>  <b>5 February 2018</b>
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## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	5 February 2018
<b>Title:</b>	Hampshire Commission of inquiry
<b>Report From:</b>	Director of Economy, Transport and Environment

**Contact name:** Stuart Jarvis; Frances Martin

**Tel:** 01962 845260  
01962 845487

**Email:** stuart.jarvis@hants.gov.uk  
frances.martin@hants.gov.uk

#### 1. The decision:

- 1.1 That approval be given for the establishment of a Future Hampshire Commission of inquiry, as outlined in the report.
- 1.2 That delegated authority be given to the Chief Executive, in consultation with the Leader, to agree and put in place detailed arrangements for the Commission to be set up and to conduct its work.
- 1.3 That the conclusions of the Commission be reported back to an appropriate meeting of Full Council to enable all Members to consider and discuss the Commission's work and its conclusions.

#### 2. Reason for the decision:

- 2.1 The Commission's work and recommendations will provide a basis of a strategic vision for Hampshire up to 2050. The work will inform County Council's longer term policies on the future development of the economy, the protection and enhancement of Hampshire's environment, as well as the wider planning and future delivery of public services.

#### 3. Other options considered and rejected:

- 3.1 To not seek to develop a longer term vision and framework for the future of the County, and to not seek independent evidence and advice as part of the process of developing the vision. These options were rejected as it would not be in the best interests of Hampshire's communities and businesses if the County Council were not to consider the longer term issues and forces shaping the future of Hampshire, or if it were to address these matters without reference to independent evidence and expert advice.

**4. Conflicts of interest:**

4.1 Conflicts of interest declared by the decision-maker:

4.2 Conflicts of interest declared by other Executive Members consulted:

**5. Dispensation granted by the Conduct Advisory Panel: none.**

**6. Reason(s) for the matter being dealt with if urgent: not applicable.**

**7. Statement from the Decision Maker:**

**Approved by:**

**Date:**

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**5 February 2018**

**Chairman of the Cabinet  
Councillor Roy Perry**

## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Committee:</b>	Cabinet
<b>Date:</b>	5 February 2018
<b>Title:</b>	Attainment of children and young people in Hampshire Schools
<b>Report From:</b>	Director of Children's Services

**Contact name:** David Hardcastle

**Tel:** 01252 814755

**Email:** david.hardcastle@hants.gov.uk

**1. The decision:**

- 1.1 That Cabinet note the positive attainment outcomes being achieved by Hampshire's schools as outlined in the report.

**2. Reason for the decision:**

- 2.1 The report provides a summary and analysis of the performance of Hampshire schools in 2017 at the key points in children's education: the end of the Foundation Stage, the end of Key Stage 2 (the end of primary education) and at the end of Key Stage 4 (the end of secondary education).

**3. Other options considered and rejected:**

- 3.1 None.

**4. Conflicts of interest:**

- 4.1 Conflicts of interest declared by the decision-maker:  
4.2 Conflicts of interest declared by other Executive Members consulted:

**5. Dispensation granted by the Conduct Advisory Panel: none.**

**6. Reason(s) for the matter being dealt with if urgent: not applicable.**

**7. Statement from the Decision Maker:**

**Approved by:**

**Date:**

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**5 February 2018**

**Chairman of the Cabinet  
Councillor Roy Perry**

## HAMPSHIRE COUNTY COUNCIL

### Executive Decision Record

<b>Decision Maker:</b>	Cabinet
<b>Date:</b>	5 February 2018
<b>Title:</b>	Strategic Partnership for Hampshire County Council to deliver Children's Services for the Isle of Wight Council
<b>Report From:</b>	Director of Children's Services

**Contact name:** Steve Crocker

**Tel:** 01962 846400

**Email:** Steve.crocker@hants.gov.uk

#### 1. The decision:

- 1.1 That the Cabinet of Hampshire County Council agrees to continue its strategic partnership with the Isle Wight Council in order to deliver the range of Children's Services, as defined by the 2004 Children Act.
- 1.2 That the negotiation and agreement to the Heads of Terms is delegated to the Chief Executive of the County Council.

#### 2. Reason for the decision:

- 2.1 The current partnership between Hampshire County Council and Isle of Wight Council was initiated in July 2013 and supported by a statutory direction put in place by the Secretary of State for Education. That partnership has since brought demonstrable improvements for Isle of Wight children and has also benefited Hampshire County Council. It is due to expire at the end of June 2018 and the Cabinet of the Isle of Wight Council has already voted to seek its continuation.

#### 3. Other options considered and rejected:

- 3.1 Not to continue the partnership, which would potentially undermine the achievements and progress of the past five years.

#### 4. Conflicts of interest:

- 4.1 Conflicts of interest declared by the decision-maker:
- 4.2 Conflicts of interest declared by other Executive Members consulted:

#### 5. Dispensation granted by the Conduct Advisory Panel: none.

**6. Reason(s) for the matter being dealt with if urgent: not applicable.**

**7. Statement from the Decision Maker:**

**Approved by:**

**Date:**

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**5 February 2018**

**Chairman of the Cabinet  
Councillor Roy Perry**